



East Bay Regional Park District 2023 Annual Comprehensive Financial Report Overview

Board Finance Committee

October 23, 2024

2023 ACFR – Unmodified Audit Opinion



www.ba.cpa
661-324-4971

INDEPENDENT AUDITOR'S REPORT

To the Finance Committee and Board of Directors
East Bay Regional Park District
Oakland, California

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the East Bay Regional Park District (the District), as of and for the year ended December 31, 2023, and the related notes to the basic financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

**East Bay Regional Park District
California**

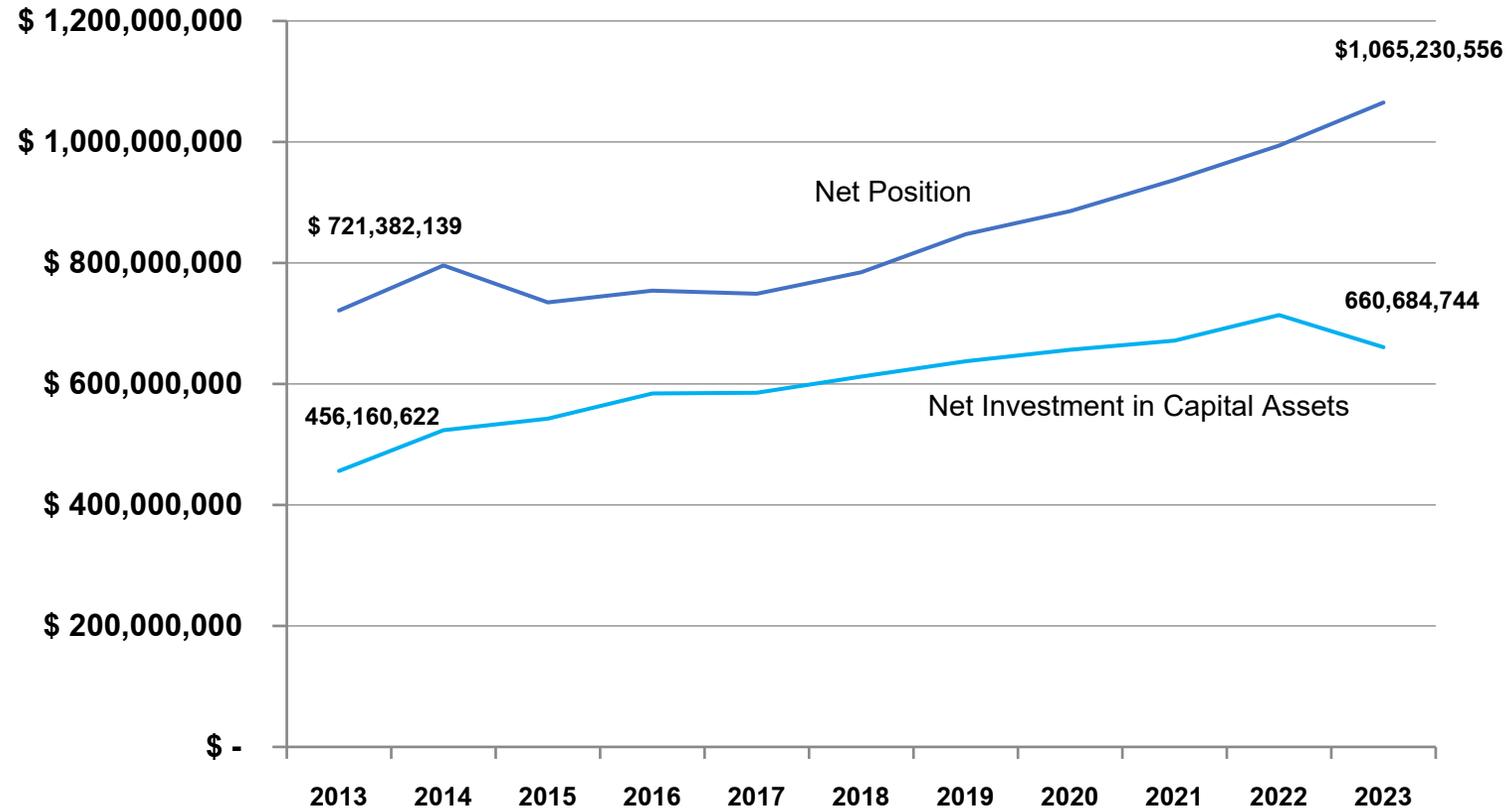
For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2022

Christopher P. Morrill

Executive Director/CEO

District-wide Net Position



2023 Total Net Position \$1,065.2 million
2023 Increase in Net Position \$71.2 million

Summary Statement of Net Position
Total Primary Government
As of December 31, 2023, and 2022 (in thousands)

Governmental Activities

| | 2023 | 2022 | Change From Prior Year |
|---------------------------------------|---------------------|-------------------|-----------------------------------|
| Assets: | | | |
| Current and other assets | \$ 575,919 | \$ 553,256 | \$ 22,663 |
| Capital assets, net | 823,504 | 784,976 | 38,528 |
| Total assets | <u>1,399,423</u> | <u>1,338,232</u> | <u>61,191</u> |
| Deferred outflows of resources | <u>65,911</u> | <u>73,094</u> | <u>(7,183)</u> |
| Liabilities: | | | |
| Current and other liabilities | 29,477 | 25,414 | 4,063 |
| Long-term liabilities | 359,470 | 375,050 | (15,580) |
| Total liabilities | <u>388,947</u> | <u>400,464</u> | <u>(11,517)</u> |
| Deferred inflows of resources | <u>11,156</u> | <u>16,832</u> | <u>(5,676)</u> |
| Net Position: | | | |
| Net investment in capital assets | 660,685 | 713,865 | (53,180) |
| Restricted | 119,216 | 136,712 | (17,496) |
| Unrestricted | 285,330 | 143,453 | 141,877 |
| Total net position | <u>\$ 1,065,231</u> | <u>\$ 994,030</u> | <u>\$ 71,201</u> |

Government
-wide
Statement
of Net
Position

Summary Statement of Changes in Net Position
Total Primary Government
For the Years Ended December 31, 2023, and 2022 (in thousands)

Governmental Activities

| | 2023 | % of Total | 2022 | % of Total | Change From Prior Year | % |
|---|---------------------|-------------|-------------------|-------------|---------------------------|------------|
| Revenues: | | | | | | |
| Program Revenues | | | | | | |
| Charges for services | \$ 23,253 | 8% | \$ 23,317 | 9% | \$ (64) | 0% |
| Operating grants and contributions | 12,307 | 4% | 5,560 | 2% | 6,747 | 121% |
| Capital grants and contributions | 15,409 | 5% | 14,500 | 6% | 909 | 6% |
| General Revenues | | | | | | |
| General property tax | 197,474 | 65% | 182,860 | 71% | 14,614 | 8% |
| General obligation bond property tax | 38,559 | 13% | 37,112 | 14% | 1,447 | 4% |
| Unrestricted investment earnings (loss) | 19,005 | 5% | (6,057) | -2% | 25,062 | -414% |
| Total revenues | <u>306,007</u> | <u>100%</u> | <u>257,292</u> | <u>100%</u> | <u>48,716</u> | <u>19%</u> |
| Expenses: | | | | | | |
| Acquisition/Steward/Dev Division | 31,214 | 13% | 29,265 | 15% | 1,949 | 7% |
| Executive/Legislative Division | 4,771 | 2% | 9,032 | 4% | (4,261) | -47% |
| Finance/Management Services Division | 20,677 | 9% | 18,119 | 9% | 2,558 | 14% |
| Human Resources | 5,345 | 2% | - | 0% | 5,345 | 0% |
| Legal Division | 4,060 | 2% | 3,475 | 2% | 585 | 17% |
| Operations Division | 105,614 | 45% | 92,734 | 46% | 12,880 | 14% |
| Public Affairs Division | 6,894 | 3% | 5,547 | 3% | 1,347 | 24% |
| Public Safety Division | 49,762 | 21% | 39,983 | 20% | 9,779 | 24% |
| Interest on long-term debt | 6,469 | 3% | 2,350 | 1% | 4,119 | 175% |
| Total expenses | <u>234,806</u> | <u>100%</u> | <u>200,505</u> | <u>100%</u> | <u>34,301</u> | <u>17%</u> |
| Change in net position | <u>71,201</u> | | <u>56,787</u> | | <u>\$ 14,415</u> | <u>25%</u> |
| Net position, beginning | 994,030 | | 937,243 | | | |
| Net position, end of year | <u>\$ 1,065,231</u> | | <u>\$ 994,030</u> | | | |

Government- wide Statement of Activities

Governmental
Funds
Balance
Sheet

**Governmental Funds
Balance Sheet**
(in thousands)

| | <u>2023</u> | <u>2022</u> | <u>Change from Prior Year</u> |
|--|-------------------|-------------------|-----------------------------------|
| Assets | \$ 510,274 | \$ 494,062 | \$ 16,212 |
| Liabilities | \$ 24,505 | \$ 22,453 | \$ 2,052 |
| Deferred inflows of resources | 111,803 | 110,958 | 845 |
| Fund balance: | | | |
| Non-spendable | 5,431 | 5,541 | (110) |
| Restricted | 198,100 | 223,340 | (25,240) |
| Committed | 65,514 | 33,032 | 32,482 |
| Assigned | 24,478 | 20,343 | 4,135 |
| Unassigned | 80,443 | 78,395 | 2,048 |
| Total fund balance | <u>373,966</u> | <u>360,651</u> | <u>13,315</u> |
| Total liabilities/deferred inflows/fund balance | <u>\$ 510,274</u> | <u>\$ 494,062</u> | <u>\$ 16,212</u> |

Governmental Funds Revenue & Expenditures

Governmental Funds

(in thousands)

| | 2023 | % of Total | 2022 | % of Total | Change From Prior Year | % Change |
|---------------------------------|-------------------|-------------|-------------------|-------------|---------------------------|------------|
| Revenues: | | | | | | |
| Property tax/assessments | \$ 240,070 | 79% | \$ 210,822 | 88% | \$ 29,248 | 14% |
| Charges for services | 8,895 | 3% | 10,373 | 4% | (1,478) | -14% |
| Interest/property usage | 21,951 | 7% | (3,194) | -1% | 25,145 | -787% |
| Interagency agreements/grants | 32,792 | 11% | 17,598 | 7% | 15,194 | 86% |
| Miscellaneous | 1,122 | 0% | 3,438 | 1% | (2,316) | -67% |
| Total revenue | <u>\$ 304,830</u> | <u>100%</u> | <u>\$ 239,037</u> | <u>100%</u> | <u>\$ 65,793</u> | <u>28%</u> |
| Expenditures: | | | | | | |
| Acquisition/Stewardship/Develop | \$ 29,718 | 10% | \$ 30,274 | 12% | \$ (556) | -2% |
| Executive/Legislative | 4,854 | 2% | 9,486 | 4% | (4,632) | -49% |
| Finance/Management Services | 20,500 | 7% | 19,130 | 8% | 1,370 | 7% |
| Human Resources | 4,706 | | | | | |
| Legal | 4,028 | 1% | 3,758 | 2% | 270 | 7% |
| Operations | 97,034 | 33% | 92,789 | 38% | 4,245 | 5% |
| Public Affairs | 6,163 | 2% | 5,976 | 2% | 187 | 3% |
| Public Safety | 47,630 | 16% | 37,701 | 16% | 9,929 | 26% |
| Debt service | 38,997 | 13% | 15,557 | 6% | 23,440 | 151% |
| Capital outlay | 44,921 | 15% | 28,451 | 12% | 16,470 | 58% |
| Total expenditures | <u>\$ 298,551</u> | <u>100%</u> | <u>\$ 243,122</u> | <u>100%</u> | <u>\$ 50,723</u> | <u>21%</u> |

C. Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund

2023
General
Fund -
Budget to
Actual

| GENERAL FUND | | | | |
|--|------------------------|------------------------|-----------------------|-------------------------------|
| For the year ended December 31, 2023 | | | | |
| | Original Budget | Final Budget | Actual Amounts | Variance from Final Budget |
| REVENUES | | | | |
| Property taxes and assessments | \$ 185,000,000 | \$ 185,000,000 | \$ 193,605,234 | \$ 8,605,234 |
| Charges for services | 10,785,066 | 10,785,066 | 8,776,476 | (2,008,590) |
| Interest | - | - | 12,275,385 | 12,275,385 |
| Property usage | 1,965,518 | 1,965,518 | 2,078,054 | 112,536 |
| Interagency agreements and grants | 703,500 | 703,500 | 76,908 | (626,592) |
| Miscellaneous | 3,250,160 | 1,301,848 | 1,701,807 | 399,959 |
| Total revenues | 201,704,244 | 199,755,932 | 218,513,864 | 18,757,932 |
| EXPENDITURES | | | | |
| Current: | | | | |
| Acquisition/Stewardship/Development Division | 16,955,820 | 16,872,677 | 15,910,253 | 962,424 |
| Executive/Legislative Division | 5,948,011 | 5,530,545 | 4,853,552 | 676,993 |
| Finance/Management Services Division | 16,320,204 | 16,669,383 | 15,304,882 | 1,364,501 |
| Human Resources Division | 5,172,367 | 5,471,222 | 4,706,492 | 764,730 |
| Legal Division | 4,080,499 | 4,093,851 | 3,762,145 | 331,706 |
| Operations Division | 92,992,000 | 93,693,620 | 87,792,711 | 5,900,909 |
| Public Affairs Division | 7,218,437 | 7,013,736 | 6,120,674 | 893,062 |
| Public Safety Division | 40,929,149 | 41,212,667 | 37,908,986 | 3,303,681 |
| Capital outlay | 389,750 | 1,803,955 | 543,211 | 1,260,744 |
| Total expenditures | 190,006,237 | 192,361,656 | 176,902,906 | 15,458,750 |
| REVENUES OVER EXPENDITURES | 11,698,007 | 7,394,276 | 41,610,958 | 34,216,682 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Sale of capital assets | - | - | 169,377 | 169,377 |
| Transfers in | 6,000 | 290,539 | 290,539 | - |
| Transfers out | (33,534,840) | (35,117,241) | (35,186,590) | (69,349) |
| Total other financing sources (uses) | (33,528,840) | (34,826,702) | (34,726,674) | 100,028 |
| NET CHANGE IN FUND BALANCE | \$ (21,830,833) | \$ (27,432,426) | 6,884,284 | \$ 34,316,710 |
| Beginning of year | | | 160,478,684 | |
| End of year | | | <u>\$ 167,362,968</u> | |

2023 Pension & OPEB Liabilities

➤ EBRPD Plan

| | |
|---|------------|
| ➤ Net Pension Liability (Asset)–General | \$ (1.3) M |
| ➤ Net Pension Liability (Asset)–Safety | \$ 0.3 M |

➤ CalPERS Plan

| | |
|----------------------------------|------------|
| ➤ Net Pension Liability – Misc | \$ 128.4 M |
| ➤ Net Pension Liability – Safety | \$ 32.3 M |

➤ OPEB Liability (Asset) \$ (7.7) M

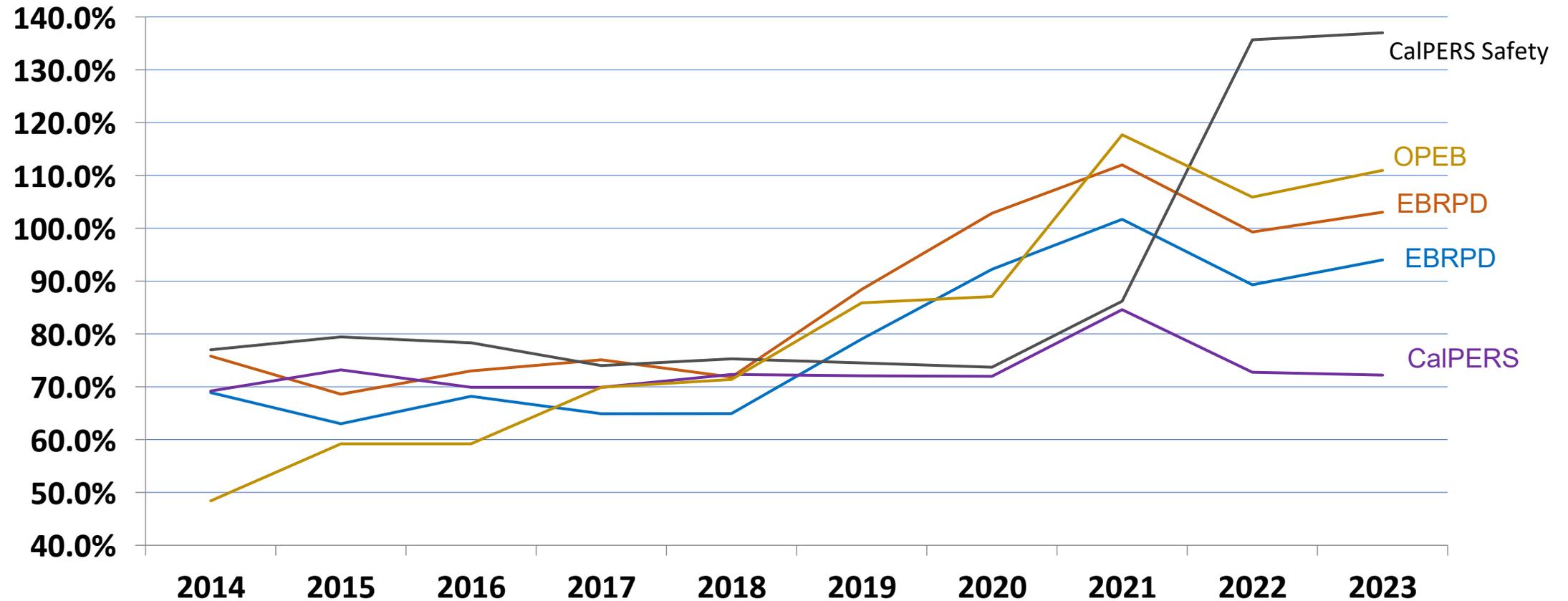
2023 Total Pension & OPEB Liabilities **\$ 152.0 M**

2022 Total Pension & OPEB Liabilities \$ 142.4 M

Increase **\$ 9.6 M**

➤ Supplemental Pension Trust balance – \$8.2 M

Schedule of Funding Progress Retiree Benefits



2023
Annual Comprehensive
Financial Report
FOR THE YEAR ENDED DECEMBER 31, 2023



East Bay 
Regional Park District
Healthy Parks Healthy People

Headquartered in Oakland, California
Operating a Special District Regional Park System
within Alameda and Contra Costa counties, California

Round Valley
Regional Preserve
Brentwood

Other audit reports issued:

-Auditor's Communication with Those Charged with Governance

-GANN Appropriations Limit Letter

-Single Audit Report (Federal grant compliance)

Recommendation:

Request that the Board Finance Committee recommend that the Board of Directors accept the 2023 Annual Comprehensive Financial Report.

Questions?